DAVID J. MEYER SENIOR VICE PRESIDENT AND GENERAL COUNSEL AVISTA CORPORATION P.O. BOX 3727 1411 EAST MISSION AVENUE SPOKANE, WASHINGTON 99220-3727 TELEPHONE: (509) 495-4316 FACSIMILE: (509) 495-4361

BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

IN THE MATTER OF THE APPLICATION)OF AVISTA CORPORATION FOR THE)AUTHORITY TO INCREASE ITS RATES)AND CHARGES FOR ELECTRIC AND)NATURAL GAS SERVICE TO ELECTRIC AND)NATURAL GAS CUSTOMERS IN THE STATE)OF IDAHO)

CASE NO. AVU-E-04-01 CASE NO. AVU-G-04-01

DIRECT TESTIMONY OF SCOTT L. MORRIS

FOR AVISTA CORPORATION

(ELECTRIC AND NATURAL GAS)

1	I. INTRODUCTION
2	Q. Please state your name, employer and business address.
3	A. My name is Scott L. Morris and I am employed as the President of Avista
4	Utilities and Senior Vice-President of Avista Corporation, at 1411 East Mission Avenue,
5	Spokane, Washington.
6	Q. Would you briefly describe your educational background and professional
7	experience?
8	A. I am a graduate of Gonzaga University with a Bachelors degree and a Master's
9	degree in organizational leadership. I have also attended the Kidder Peabody School of
10	Financial Management.
11	I joined the Company in 1981 and have served in a number of roles including customer
12	service manager. In 1991, I was appointed general manager for Avista Utilities' Oregon and
13	California natural gas utility business. I was appointed President and General Manager of
14	Avista Utilities, an operating division of Avista Corporation, in August 2000. In February
15	2003, I was appointed Senior Vice-President of Avista Corporation.
16	In 1999, I was appointed by then-Governor John Kitzhaber as a board member of the
17	Oregon Economic and Community Development Commission. I served as a member of the
18	board of directors and as board president of Southern Oregon Regional Economic
19	Development Inc. I served as a director and board president of the Medford/Jackson County
20	Chamber of Commerce, and board member and board president of the Providence Community
21	Health Foundation.

1 I am currently a member of the Providence Services of Eastern Washington board of 2 directors, a member of the Gonzaga University board of regents, a director of the Washington 3 Roundtable, and Chairman of the Spokane Regional Chamber of Commerce board of trustees. 4 In 2002, I was appointed by Governor Locke to the Chairmanship of the Washington Economic 5 Development Commission. 6 0. What is the scope of your testimony? 7 Α. I am testifying as the policy witness for the Company. I provide an overview of 8 Avista Corporation and Avista Utilities. I describe Avista Utilities' overall utility operations,

9 the Company's rate request in this filing, and the major factors driving the Company's need for 10 general rate relief. I will also explain the Company's customer support programs that are in 11 place to assist our customers. In addition, I will briefly discuss some of the current and future 12 challenges that are being addressed by the Company. Thereafter, I introduce each of the other 13 witnesses providing testimony on the Company's behalf.

14

15

Q. Are you sponsoring an exhibit in this proceeding?

A. Yes. I am sponsoring Exhibit No. 1, which was prepared under my direction.

- 16
- 17

II. OVERVIEW OF AVISTA

18

Q. Please briefly describe Avista Utilities.

A. Avista Utilities provides electric and natural gas service within a 26,000
 square mile area of northern Idaho and eastern Washington. The Company, headquartered in
 Spokane, Washington, also provides natural gas distribution service in southwestern and
 northeastern Oregon, and in the South Lake Tahoe area of California. Maps showing the

Company's electric and natural gas Idaho service area and Avista's total natural gas and
 electric service areas are provided in pages 1, 2, and 3 of Exhibit No. 1.

As of December 31, 2003, Avista Utilities had total assets of approximately \$2.4 billion (on a system basis), with electric retail revenues of \$490 million (system) and natural gas retail revenues of \$277 million (system). As of December 2003, the Utility had 1,450 full-time employees.

Q. Please describe Avista Utilities' Idaho electric and natural gas utility
operations.

9 Α. Of the Company's 325,645 electric and 298,411 natural gas customers (at year 10 end 2003), 109,315 and 61,799, respectively, were Idaho customers. The Company serves 11 the Idaho counties of Benewah, Bonner, Boundary, Clearwater, Idaho, Kootenai, Latah, 12 Lewis, Nez Perce, and Shoshone. Lumber and wood products manufacturing is the dominant 13 industry in our Idaho service area. Approximately 32% of 2003 Idaho electric retail usage 14 was from residential customers, with 29% from commercial, 38% from industrial customers, 15 and 1% from pumping customers. Approximately 72% of natural gas retail revenues were 16 from residential customers, and 18% from commercial and 10% from industrial and 17 transportation customers. The Company has seven transportation customers in Idaho. 18 Additional details of usage by customer class are shown on page 4 of Exhibit No. 1.

- Q. Please describe Avista's current business focus for the utility and
 subsidiary operations.
- 21 22

A. The Company has worked hard to continue to operate what I believe to be a very efficient utility. Over the past three years the Company has faced a number of serious

1 challenges and has instituted several aggressive measures to manage its way through the 2 financial difficulties presented by the record-low hydro conditions, unprecedented high 3 wholesale market prices and power plant construction expenditures. Some of these measures 4 include the sale of 50% of the Coyote Springs 2 project, divestiture of Avista Communications 5 and a majority share of Avista Labs, and significant temporary reductions in capital and 6 operation and maintenance (O&M) budgets, intended to get the Company through this difficult 7 period. Mr. Malquist will discuss further the actions taken by the Company to improve cash 8 flow, reduce debt, and work toward regaining an investment grade credit rating.

9 Our strategy continues to focus Avista Corp. activities on our energy and energy-10 related businesses, with our primary focus on the electric and natural gas utility business. 11 There are four distinct components to our business focus for the utility, which we have 12 referred to as the four legs of a stool, with each leg representing customers, employees, the 13 communities we serve, and our financial investors. For the stool to be level, each of these legs 14 must be in balance by having the proper focus. This means we must maintain a strong, low-15 cost utility business by delivering efficient, reliable and high quality service to our customers 16 and the communities we serve. We are fortunate to have dedicated employees who, despite 17 the past three years of reduced budgets due to turbulence in the industry, have maintained high 18 morale and high customer satisfaction.

For our subsidiaries, specifically our non-regulated energy activities, we are managing the size and the risk associated with this business, which we have done by scaling back operations to the Western Electricity Coordinating Council (WECC) region, to make the best use of our knowledge and experience in markets we know well.

Q. Please briefly describe Avista's subsidiary businesses.

A. Avista Corp.'s subsidiaries, headquartered in Spokane, Washington, include the energy marketing and resource management business, Avista Energy, and the information and technology business, Avista Advantage, described below. In 2001, Avista disposed of substantially all of the assets of Avista Communications, and sold eighty-three percent of Avista Labs in 2003. A diagram of Avista's corporate structure is provided on page 5 of Exhibit No. 1.

8 Avista Energy is our energy marketing and resource management business, operating 9 primarily within the WECC. Besides the Spokane headquarters, Avista Energy also has an 10 office in Vancouver, British Columbia, Canada. Avista Energy focuses on asset-backed 11 optimization of combustion turbines and hydroelectric assets owned by other entities, long-12 term electric supply contracts, natural gas storage, and electric and natural gas transmission 13 and transportation arrangements. Avista Energy manages Avista Power's 49 percent 14 ownership of a 270 MW natural gas combined cycle combustion turbine plant in Rathdrum, 15 Idaho, which commenced commercial operation in September 2001. Avista Power is inactive 16 at this time with no plans for additional generation projects.

17 <u>Avista Advantage</u> is a provider of internet-based facility intelligence, cost 18 management, billing and information services to multi-site retail customers throughout North 19 America. Avista Advantage's solutions are designed to provide multi-site companies with 20 critical and easy-to-access information that enables them to proactively manage and reduce 21 their facility-related expenses.

22



Morris, Di Avista Corporation

requested electric increase on a uniform cents per kilowatt hour basis, with an adjustment to
 move customer class rates of return one-half way to unity. The illustration below shows the
 proposed overall net increase to customer rates, which reflects the proposed reduction in the
 PCA surcharge rate.

6	Illustration 2	
7		Proposed
8	Service Schedule	Net Increase
9	Residential Service Schedule 1	13.5%
10	General Service Schedules 11 & 12	8.7%
11	Large General Service Schedules 21 & 22	10.1%
12	Extra Large General Service Schedule 25	15.0%
13	Potlatch (Lewiston) Schedule 25	7.1%
14	Pumping Service Schedules 31 & 32	12.1%
15	Street & Area Lighting Schedules 41-49	<u> 12.8%</u>
16	Overall Increase	11.0%
17		

19 The Company is proposing to raise the residential basic charge to \$5.00 from the 20 current \$4.00 charge. Mr. Hirschkorn will provide additional details related to rate spread and 21 rate design issues.

22

18

5

Q. What is Avista's <u>natural gas</u> rate request in this filing?

A. With regard to natural gas, the Company is requesting an increase of \$4,754,000 or 9.2%. Avista's last general rate increase for natural gas service was approximately fourteen years ago in 1990. As with the electric increase, the Company's request is based on a proposed rate of return of 9.82% with a common equity ratio of 44.3% and an 11.5% return on equity. The Company is proposing to spread the requested natural gas increase on a uniform cents per therm basis, with an adjustment to move customer class rates of return one-half way to unity.

1 As a result, the proposed rate spread for natural gas would result in an increase for each 2 customer class as shown in the illustration below.

3

4

Illustration 3 5 Proposed 6 Increase Service Schedule 7 General Service Schedule 101 10.0% Large General Service Schedule 111/112 8 6.6% 9 High Annual Load Factor – Lg. General Service Schedule 121/122 3.8% Interruptible Sales Service Schedule 131/132 3.4% 10 11 Transportation Service Schedule 146 (excluding gas costs) 18.2% 12 **Overall Increase** 9.2% 13

14 The Company is proposing to raise the residential basic charge to \$5.00 from the 15 current \$3.28. Mr. Hirschkorn will address these rate spread and rate design issues.

16

17

Q. What are the primary factors causing the Company's request for an electric rate increase in this filing?

18 The Company's last electric general rate case in Idaho was filed in 1998 with Α. 19 rates effective in 1999. Since that time the Company has placed into operation new generating 20 projects, such as Coyote Springs 2 and Boulder Park. The Company is a 50% owner of the 21 new Coyote Springs 2, 280-megawatt combined cycle combustion turbine project in Oregon 22 which commenced commercial operation in July 2003. Boulder Park is a generating project 23 that includes six natural gas fired reciprocating engines with a total capability of 25 MW.

24 Other factors driving the need for electric rate relief include a reduction in wholesale 25 sales revenue, and increased fuel costs for thermal generation, primarily natural gas. Mr. 26 Falkner testifies to these costs and other factors impacting the revenue requirement. In 27 addition, during the "energy crisis" of 2000 and 2001, it was necessary for Avista to fund high



1 on a weather adjusted basis. Residential average usage has decreased from 82 therms per 2 month in 1999 to 73 therms in 2002, a reduction of about 11%. If residential customers had 3 averaged 82 therms per month in 2002, the Company's natural gas revenue requirement would 4 be approximately \$1.3 million less. 5 A second component is an increase in general business expenses since general rates 6 were last increased in 1990. The number of natural gas customers served by Avista in Idaho 7 has increased from 23,400 in 1990 to 59,800 in 2002. The decline in natural gas usage by 8 customers combined with the growth in customers, and the general increase in expenses over 9 the past fourteen years, has caused the need for rate relief. 10 0. You have discussed the base or fixed costs of Avista's natural gas business. 11 There have been significant increases in natural gas commodity costs. Would you please 12 describe these changes? 13 Α. Yes. The natural gas industry has experienced significant volatility and upward 14 price pressure on wholesale, or commodity, costs of gas. These costs are passed on to 15 customers through the periodic Purchased Gas Adjustments (PGAs). The following graph 16 shows the history of commodity cost changes. In addition, the bottom portion of the graph 17 shows the change in the Company's distribution and overhead costs (base rate costs) over time. 18 As shown in the illustration, the Company's management of its costs has resulted in these costs 19 remaining very flat over time, as measured on a per-therm basis. 20 21 22



Morris, Di 11 Avista Corporation second electric general or base rate increase in the last ten years and the first natural gas <u>base</u>
rate increase over the same period. The total increase in electric and natural gas <u>base rates</u>
over the last ten years has been 7.58% for electric and 0% for natural gas, as compared to the
increase in the Consumer Price Index of 27.34% over the same period. This comparison is
shown below.



customer bills of 11.0% rather than an overall increase of 24.1%.

22



A. The Company has historically run its operations with attention to minimizing expense while providing quality service and a high level of customer satisfaction. The financial challenges of the past three years have caused the Company to especially scrutinize costs from top to bottom. Through this process, however, the Company has exercised discretion to avoid cuts that could have had long-term negative consequences in its utility operations. The success of the Company's cost control efforts for both electric and natural gas

operations can be seen in an analysis of the change in total operation and maintenance
(O&M) and administrative and general (A&G) costs in recent years, which is shown in the
illustrations below.





Morris, Di 14 Avista Corporation

1	arrangements.	These programs are briefly described below. Mr. Kopczynski, a later witness,
2	provides addit	ional details related to these programs in his testimony.
3 4	٠	Energy efficiency programs. Avista Utilities offers energy efficiency services to electric and natural gas residential, commercial, and industrial customers.
5 6 7 8 9	•	<u>Project Share.</u> Project Share is a voluntary option allowing customers to contribute funds that are then distributed through community action agencies to customers in need. Avista itself contributed \$60,000 to the program in the past year.
10 11 12 13	•	<u>Payment averaging.</u> Comfort Level Billing is the Company's option for customers to pay the same bill amount each month of the year.
13 14 15 16	•	<u>Payment arrangements.</u> The Company's Contact Center Representatives work with customers to set up payment arrangements to pay energy bills.
17 18 19	•	<u>CARES program.</u> Special needs customers have access to specially trained (CARES) representatives.
20 21 22 23 24 25	•	<u>Customer service automation.</u> Customers are able to access Avista's Interactive Voice Response system (IVR) for automated transactions such as to enter their own payment arrangements, listen to outage messages and conduct other business such as obtaining account balances and requesting a duplicate bill.
26		V. ADVANCED METER READING
27	Q.	Please explain the Company's plans related to advanced meter reading
28	(AMR) in its	Idaho service territory?
29	А.	For the past ten years, the Company has been closely following the
30	development	of AMR technology and its potential application at Avista. Until recently, the
31	cost of AMR	technology has been much greater than the benefits that could be achieved on
32	the Company	's system. We believe a combination of decreases in capital and installation
33	costs of AMF	together with expected continuing increases in meter reading expenses now

-.

supports the installation of this technology. Over a four-year period beginning in 2005, the Company plans to upgrade Idaho electric and natural gas meters for automatic reading capability. This will allow the Company to manage meter reading labor costs, provide improvements on meter data accuracy, lower customer service costs, and virtually eliminate estimated meter readings. Mr. Holmes provides an expanded description of the Company's plans for AMR and associated costs and benefits.

7

8

Q. What technology, or type of AMR devices, is the Company proposing to install?

A. As will be explained by Mr. Holmes, the Company plans to utilize a combination of AMR technologies in its Idaho service territory. We intend to install radiobased technology in areas with higher meter densities and Power Line Carrier (PLC) based technology in areas with lower densities. We will continue to use telephone-based technologies for selected industrial accounts. Avista estimates the costs to install this system in Idaho to be approximately \$16,300,000, with approximately equal expenditures over a four year period beginning in January 2005.

16 17

Q. Is the Company proposing an adjustment to rates in this filing for AMR equipment and installation?

- A. No. The Company is not proposing an increase in rates in this filing
 associated with the proposed AMR program. Mr. Falkner will explain the Company's
- 20 accounting proposal associated with this program.
- 21
- 22

VI. OTHER CURRENT AND FUTURE ISSUES

- Q. What are some of the major issues facing the Company in the next three to
 five years?
- 4

5

A. In the next three to five years Avista will face a number of major issues that will affect the future costs to provide service to our customers. Among the issues are:

6 <u>Transmission Upgrades</u>

7 As Mr. Kopczynski explains in his testimony, to reinforce the electric transmission grid 8 in eastern Washington and northern Idaho, Avista Utilities, in collaboration with the 9 Bonneville Power Administration, is building and upgrading transmission infrastructure that 10 will improve the delivery of electricity to meet existing and future power needs in Avista's 11 service territory. The projects will relieve current transmission congestion in the area and 12 improve system reliability. It will also provide additional transmission capacity to meet future 13 growth needs in the region. These major transmission upgrades began in 2003 and will be 14 completed in 2006. The projects represent over \$100 million in new infrastructure investment. 15 Approximately \$26.3 million of these projects will be completed in the near-term and Idaho's 16 jurisdictional capital costs of \$9 million have been included in this case. The costs associated 17 with the remainder of the projects will be the subject of a future rate proceeding.

18 Spokane River Relicensing

Avista's license for the Spokane River hydroelectric projects expires in 2007. These projects include Post Falls, Upper Falls, Monroe Street, Nine Mile and Long Lake, with a total generating capacity of 156 MW and average annual energy production of approximately 105 aMw. Since 2001, we have been working with numerous stakeholders to understand and 1 resolve issues related to the Spokane River Project. The first full season of field studies were 2 completed in 2003, and we are currently reviewing those results. Stakeholders are also 3 beginning to work on proposals for protection, mitigation, and enhancement measures. Our 4 goal is similar to what was accomplished on the Clark Fork Project: a comprehensive 5 settlement agreement defining the terms and conditions of a new license based on a consensus 6 of local, state and federal agencies, tribes and local citizens. We plan to have a draft license 7 application ready at the end of 2004, and to file with FERC by July 2005. Mr. Storro provides 8 additional discussion related to these efforts. The Company is not proposing a change in rates 9 in this case related to this relicensing process.

10 <u>Cabinet Gorge Dissolved Gas</u>

11 As Mr. Storro explains in his testimony, when the Clark Fork relicensing process was 12 completed, an issue related to the high levels of dissolved gas occurring during spill periods at 13 Cabinet Gorge Dam remained unresolved. A plan to mitigate the high total gas levels has 14 been developed with stakeholders including the Idaho Department of Environmental Quality. 15 The plan calls for the phased modifications of two existing diversion tunnels with engineering 16 studies to commence in 2004. The first tunnel would be constructed by 2010 at an estimated 17 cost of \$37 million, and the second tunnel, if needed, within 10 years of the first tunnel at an 18 estimated cost of \$23 million. The second tunnel would be constructed only after an analysis 19 of the performance of the first tunnel and an evaluation of the environmental benefits. 20 Although preliminary work has begun on the project, the Company has not requested an 21 increase in rates in this filing.

22

Morris, Di 18 Avista Corporation

1 <u>Regional Transmission Organization</u>

The Company has expended a significant amount of time and effort in recent years related to the development of a regional transmission organization (RTO). Avista continues to work with parties throughout the region to pursue the development of a regional transmission organization solution for the Pacific Northwest. The Company has not included costs associated with RTO formation in this filing.

7 <u>Volatility of Energy Markets</u>

8 The Company and its customers continue to face the challenges associated with the 9 volatility of electric and natural gas wholesale market prices. Volatile wholesale prices affect 10 the costs to the Company's retail natural gas customers, the cost to produce power from the 11 Company's natural gas-fired generating projects, and the Company's financing requirements in covering these electric and natural gas purchase costs. 12 The variability of Avista's 13 hydroelectric generation, in particular, exposes the Company and its customers to the volatile 14 wholesale electric and natural gas prices, when the Company must purchase replacement 15 power from the market or run gas-fired generation to cover low streamflow conditions. The 16 Company continues to focus on resource management and resource procurement strategies that 17 will reduce exposure to volatile wholesale market prices and provide a level of price stability 18 for customers.

19 Thus, putting aside the very difficult challenges of the past few years, Avista has a 20 number of major issues to address in the near future that will require significant investment of 21 capital and other increased costs.

22

Q. Are there any recent developments that you would like to address?

1 Α. Yes. On January 15, 2004, operating indicators at the Coyote Springs 2 project 2 noted a potential internal arcing problem in the plant generator step-up transformer (the main 3 transformer connecting the plant to the grid). Numerous tests were conducted and found that 4 internal arcing had in fact occurred, however the internal inspection found no visible cause. 5 The manufacturer (Alstom) has determined that the only way to find the cause is to return the 6 transformer to its repair facility. The manufacturer's initial estimates are that the transformer 7 could be repaired and returned to the Coyote Springs site by June 30, 2004. Without the 8 transformer, Coyote Springs 2 will be out of service during this period. All costs related to 9 repair of the equipment are covered by the manufacturer's warranty. The Company has 10 requested that its investment in Coyote Springs 2 be included in rate base in this filing. As 11 stated earlier, the Company expects the transformer repairs to be completed and the plant back 12 on line by June 30, 2004. In the interim, the Company does not expect the outage to result in a 13 material impact on its operating costs, because there is currently little difference in the market 14 price of power and the incremental cost to run the project during this period.

Q. Are there other noteworthy accomplishments that you would like to address?

A. Yes. There are several items of which I am particularly proud. The Company's contact center has been recognized nationally for its quality and efficiency. The Coeur d'Alene and Lewiston call centers are networked with call centers in Spokane, Washington and Medford, Oregon. In 2003, this allowed Customer Service Representatives to provide assistance to over ten customers per hour and 17,500 calls per year per representative. Avista's employees continue to collaborate on innovative ideas. *The Conservation Fund Year in Review, 2002* stated: "For the fourth straight year, Avista Corporation has received an Outstanding Stewards of America's Rivers award from the National Hydropower Association. The group honored the energy company for its preservation work in the Clark Fork River basin."

The Kettle Falls Generating Station, the first wood waste-fired plant in the United
States built by a utility solely for the generation of electricity, is marking its 20th anniversary.
This plant has won several awards such as the Washington State's Environmental Excellence
Award for reducing emissions from burning waste in open wigwam burners and *Power Magazine's* Energy Conservation Award.

11 The Company continues to further transmission reliability for the benefit of our 12 customers and the region as a whole. In addition to what are known as the West of Hatwai 13 projects that will be described by Mr. Kopczynski, the Company has pioneered the use of a 14 "Star Network," or radial design to reduce transmission losses as well as to increase reliability 15 to our customers and reduce the number of customers affected by transmission outages.

However, I am most pleased with the response of Avista Utilities' employees in the past three years as the Company faced its most serious financial challenge in its 114 year history. Employees have maintained quality customer service and reliability while challenged to do more with less. While we have maintained tight controls on capital and O&M budgets, our customer service surveys indicate that customer satisfaction has remained high. Our most recent overall customer satisfaction survey results show a satisfied customer rating of 89.1% in

1	our Idaho and Washington operating divisions. These results can be achieved only with very		
2	committed and competent employees.		
3			
4	VII. OTHER COMPANY WITNESSES		
5	Q. Would you please provide a brief summary of the testimony of the other		
6	witnesses representing Avista in this proceeding?		
7	A. Yes. The following witnesses are presenting direct testimony on behalf of		
8	Avista.		
9	Mr. Malyn Malquist, Senior Vice President and Chief Financial Officer will describe,		
10	among other things, the overall financial condition of the Company, its current credit ratings,		
11	the Company's plan for a return to investment grade credit ratings, the proposed capital		
12	structure, and the return on equity requested by the Company. Mr. Malquist explains that:		
13 14	• The Company's credit rating is below investment grade for unsecured debt having been severely impacted by the Western energy crisis of 2000 and 2001.		
15 16	 Avista is aggressively rebuilding its financial health including retiring higher cost debt and conserving cash through strategic initiatives: 		
17 18	• The Company has proposed an overall rate of return of 9.82%, including a 44.3% equity ratio and an 11.5% return on equity:		
19 20 21	• Although the analyses of Dr. Avera and Dr. Wilson support a return on common equity in excess of 11.5%, Avista has limited it request to 11.5% in an effort to balance the competing objectives of Avista regaining its financial health within		
22 23	a reasonable period of time, and the impacts that increased rates have on our customers;		
24 25 26	• This general rate request for electricity and natural gas in the State of Idaho is an important component in the continuing improvement of Avista's financial condition, providing the opportunity to regain an investment grade credit rating.		
27 28	Dr. William E. Avera, as a principal in Financial Concepts and Applications (FINCAP),		
29	Inc., has been retained to present testimony with respect to the Company's cost of capital and		
30	capital structure. He concludes that:		

. .

1 2 3 4 5 6 7 8 9	 Analyses related to the cost of common equity for a benchmark group of electric utilities in the western U.S. yields an ROE in the range of 10.4% to 11.9%; The investment risks associated uniquely with Avista, however, are significantly greater than those of the utilities in the benchmark group and investors require a higher rate of return to compensate for that risk; Based on capital market analyses and the economic requirements for electric utility operations, an 11.5% ROE falls below the current required rate of return for Avista, in light of investors' economic requirements and the Company's specific risks;
11	that utilities will be required to incompose relatively greater emounts of equity
12	in their capital structures. The total equity ratio of 44.3% proposed by Aviate in
12	this case would berely most the targets that Standard & Boors expects for an
13	investment grade rated utility
15	mvestment grade rated dunty.
16	Dr. William Wilson, a Senior Economist at Ernst and Young, will explain his
17	methodology for assessing industry risk and operating company risk, and the resulting return on
18	equity for Avista based on this methodology. Dr. Wilson will:
19 20 21 22 23	• Demonstrate a marked increase in volatility of operating earnings as a percentage of rate base among regulated electric utility operating companies during the 1998-2002 period, when compared to prior periods. Higher volatility implies higher risk. Allowed rates of return in the utility industry have not been adjusted to reflect this higher risk:
24	• Present a methodology to recognize the risk profile of electric utility operating
25	companies that incorporates data from 116 regulated electric utilities:
26	• Identify and analyze twelve key variables to assess the risk of an individual
27	utility relative to other utilities in the industry;
28	• Conclude that the analysis, including consideration of the specific operating
29	risks of Avista, supports an ROE for Avista at the higher end of an ROE
30	bandwidth from 11.08% to 13.32%.
31	
32	Mr. Richard Storro, Director of Power Supply, will present an overview of resource
33	planning and power operations, will address the Commission's PCA Order regarding Risk
34	Policy, and will describe the Company's hydro-relicensing activities related to the Clark Fork
35	and Snokane Rivers. He explains:

1 2 3	•	Avista is in a surplus or balanced energy position through 2007 on an average annual basis. The Company has an average energy deficit of 22 aMW in 2008 and increases to 333 aMW in 2014:	
4	•	The Company intends to continue the preferred resource strategy laid out in its	
5		recent 2003 Integrated Resource Plan which is a combination of market	
6		nurchases energy efficiency renewable resources combined cycle combustion	
7		turbines and coal-fired generation:	
8	•	Avista is ungrading its Cabinet Gorge Project Unit #2 and is applying the very	
0	•	Avista is upgrading its Cabinet Gorge Project Onit $\#2$, and is applying the very successful approach it used in the relicencing of its Clerk Fork projects to its	
9 10		Successful approach it used in the rencensing of its Clark Pork projects to its	
10	•	Mr. Storre also addresses the Company's Energy Disk Deliev on it relates to its	
11	•	Mr. Storro also addresses the Company's Energy Risk Policy as it relates to its	
12		procurement strategies.	
13 14	<u>Mr. F</u>	Robert Lafferty, Manager, Wholesale Marketing & Contracts, among other things,	
15	will address	the Company's selection of the Coyote Springs 2 (CS2) generating project, the	
16	management of CS2 construction issues and the reasonableness of certain gas supply contracts		
17	deferred to this case by the Commission from the Company's 2003 PCA case. Mr. Lafferty		
18	demonstrates	that:	
19	With 1	regard to the CS2 Project:	
19 20	With 1	regard to the CS2 Project: The Company's selection of CS2 as a resource from its 2000 all-resource	
19 20 21	<u>With</u>	regard to the CS2 Project: The Company's selection of CS2 as a resource from its 2000 all-resource Request For Proposal process was reasonable. The Company reasonably and	
19 20 21 22	<u>With</u>	The Company's selection of CS2 as a resource from its 2000 all-resource Request For Proposal process was reasonable. The Company reasonably and fairly evaluated 32 proposals from 23 bidders which resulted in the selection of	
19 20 21 22 23	With 1	regard to the CS2 Project: The Company's selection of CS2 as a resource from its 2000 all-resource Request For Proposal process was reasonable. The Company reasonably and fairly evaluated 32 proposals from 23 bidders, which resulted in the selection of CS2 as the supply-side resource:	
19 20 21 22 23 24	<u>With 1</u>	The Company's selection of CS2 as a resource from its 2000 all-resource Request For Proposal process was reasonable. The Company reasonably and fairly evaluated 32 proposals from 23 bidders, which resulted in the selection of CS2 as the supply-side resource; It was reasonable to sell 50% of the CS2 project to Mirant, given the financial	
19 20 21 22 23 24 25	<u>With</u>	regard to the CS2 Project: The Company's selection of CS2 as a resource from its 2000 all-resource Request For Proposal process was reasonable. The Company reasonably and fairly evaluated 32 proposals from 23 bidders, which resulted in the selection of CS2 as the supply-side resource; It was reasonable to sell 50% of the CS2 project to Mirant, given the financial challenges facing the Company:	
 19 20 21 22 23 24 25 26 	<u>With 1</u> •	regard to the CS2 Project: The Company's selection of CS2 as a resource from its 2000 all-resource Request For Proposal process was reasonable. The Company reasonably and fairly evaluated 32 proposals from 23 bidders, which resulted in the selection of CS2 as the supply-side resource; It was reasonable to sell 50% of the CS2 project to Mirant, given the financial challenges facing the Company; The Company, along with its CS2 partner Mirant, took reasonable steps to bring	
 19 20 21 22 23 24 25 26 27 	<u>With 1</u> • •	regard to the CS2 Project: The Company's selection of CS2 as a resource from its 2000 all-resource Request For Proposal process was reasonable. The Company reasonably and fairly evaluated 32 proposals from 23 bidders, which resulted in the selection of CS2 as the supply-side resource; It was reasonable to sell 50% of the CS2 project to Mirant, given the financial challenges facing the Company; The Company, along with its CS2 partner Mirant, took reasonable steps to bring the CS2 project to commercial completion as quickly as practical when taking	
 19 20 21 22 23 24 25 26 27 28 	<u>With</u> • •	regard to the CS2 Project: The Company's selection of CS2 as a resource from its 2000 all-resource Request For Proposal process was reasonable. The Company reasonably and fairly evaluated 32 proposals from 23 bidders, which resulted in the selection of CS2 as the supply-side resource; It was reasonable to sell 50% of the CS2 project to Mirant, given the financial challenges facing the Company; The Company, along with its CS2 partner Mirant, took reasonable steps to bring the CS2 project to commercial completion as quickly as practical when taking into account the impacts of the Enrop/NEPCO bankruptcies and the generator	
 19 20 21 22 23 24 25 26 27 28 29 	<u>With 1</u> • •	regard to the CS2 Project: The Company's selection of CS2 as a resource from its 2000 all-resource Request For Proposal process was reasonable. The Company reasonably and fairly evaluated 32 proposals from 23 bidders, which resulted in the selection of CS2 as the supply-side resource; It was reasonable to sell 50% of the CS2 project to Mirant, given the financial challenges facing the Company; The Company, along with its CS2 partner Mirant, took reasonable steps to bring the CS2 project to commercial completion as quickly as practical when taking into account the impacts of the Enron/NEPCO bankruptcies and the generator step-up transformer delays. The costs associated with the CS2 project are	
 19 20 21 22 23 24 25 26 27 28 29 30 	<u>With</u> • •	regard to the CS2 Project: The Company's selection of CS2 as a resource from its 2000 all-resource Request For Proposal process was reasonable. The Company reasonably and fairly evaluated 32 proposals from 23 bidders, which resulted in the selection of CS2 as the supply-side resource; It was reasonable to sell 50% of the CS2 project to Mirant, given the financial challenges facing the Company; The Company, along with its CS2 partner Mirant, took reasonable steps to bring the CS2 project to commercial completion as quickly as practical when taking into account the impacts of the Enron/NEPCO bankruptcies and the generator step-up transformer delays. The costs associated with the CS2 project are reasonable and should be approved for recovery.	
 19 20 21 22 23 24 25 26 27 28 29 30 31 	<u>With 1</u> • •	regard to the CS2 Project: The Company's selection of CS2 as a resource from its 2000 all-resource Request For Proposal process was reasonable. The Company reasonably and fairly evaluated 32 proposals from 23 bidders, which resulted in the selection of CS2 as the supply-side resource; It was reasonable to sell 50% of the CS2 project to Mirant, given the financial challenges facing the Company; The Company, along with its CS2 partner Mirant, took reasonable steps to bring the CS2 project to commercial completion as quickly as practical when taking into account the impacts of the Enron/NEPCO bankruptcies and the generator step-up transformer delays. The costs associated with the CS2 project are reasonable and should be approved for recovery.	
 19 20 21 22 23 24 25 26 27 28 29 30 31 32 	<u>With 1</u> • • •	regard to the CS2 Project: The Company's selection of CS2 as a resource from its 2000 all-resource Request For Proposal process was reasonable. The Company reasonably and fairly evaluated 32 proposals from 23 bidders, which resulted in the selection of CS2 as the supply-side resource; It was reasonable to sell 50% of the CS2 project to Mirant, given the financial challenges facing the Company; The Company, along with its CS2 partner Mirant, took reasonable steps to bring the CS2 project to commercial completion as quickly as practical when taking into account the impacts of the Enron/NEPCO bankruptcies and the generator step-up transformer delays. The costs associated with the CS2 project are reasonable and should be approved for recovery.	
 19 20 21 22 23 24 25 26 27 28 29 30 31 32 	<u>With</u> • • <u>With</u>	regard to the CS2 Project: The Company's selection of CS2 as a resource from its 2000 all-resource Request For Proposal process was reasonable. The Company reasonably and fairly evaluated 32 proposals from 23 bidders, which resulted in the selection of CS2 as the supply-side resource; It was reasonable to sell 50% of the CS2 project to Mirant, given the financial challenges facing the Company; The Company, along with its CS2 partner Mirant, took reasonable steps to bring the CS2 project to commercial completion as quickly as practical when taking into account the impacts of the Enron/NEPCO bankruptcies and the generator step-up transformer delays. The costs associated with the CS2 project are reasonable and should be approved for recovery. regard to issues deferred from the 2003 PCA:	
 19 20 21 22 23 24 25 26 27 28 29 30 31 32 33 	<u>With</u> • • <u>With</u>	regard to the CS2 Project: The Company's selection of CS2 as a resource from its 2000 all-resource Request For Proposal process was reasonable. The Company reasonably and fairly evaluated 32 proposals from 23 bidders, which resulted in the selection of CS2 as the supply-side resource; It was reasonable to sell 50% of the CS2 project to Mirant, given the financial challenges facing the Company; The Company, along with its CS2 partner Mirant, took reasonable steps to bring the CS2 project to commercial completion as quickly as practical when taking into account the impacts of the Enron/NEPCO bankruptcies and the generator step-up transformer delays. The costs associated with the CS2 project are reasonable and should be approved for recovery. regard to issues deferred from the 2003 PCA: The Company's decisions to purchase index-based firm delivered natural gas for	
 19 20 21 22 23 24 25 26 27 28 29 30 31 32 33 34 	<u>With</u> • • <u>With</u>	regard to the CS2 Project: The Company's selection of CS2 as a resource from its 2000 all-resource Request For Proposal process was reasonable. The Company reasonably and fairly evaluated 32 proposals from 23 bidders, which resulted in the selection of CS2 as the supply-side resource; It was reasonable to sell 50% of the CS2 project to Mirant, given the financial challenges facing the Company; The Company, along with its CS2 partner Mirant, took reasonable steps to bring the CS2 project to commercial completion as quickly as practical when taking into account the impacts of the Enron/NEPCO bankruptcies and the generator step-up transformer delays. The costs associated with the CS2 project are reasonable and should be approved for recovery. regard to issues deferred from the 2003 PCA: The Company's decisions to purchase index-based firm delivered natural gas for CS2, with delivery flexibility to provide fuel supply to other natural gas-fired	
 19 20 21 22 23 24 25 26 27 28 29 30 31 32 33 34 35 	With 1 • • • <u>With 1</u>	regard to the CS2 Project: The Company's selection of CS2 as a resource from its 2000 all-resource Request For Proposal process was reasonable. The Company reasonably and fairly evaluated 32 proposals from 23 bidders, which resulted in the selection of CS2 as the supply-side resource; It was reasonable to sell 50% of the CS2 project to Mirant, given the financial challenges facing the Company; The Company, along with its CS2 partner Mirant, took reasonable steps to bring the CS2 project to commercial completion as quickly as practical when taking into account the impacts of the Enron/NEPCO bankruptcies and the generator step-up transformer delays. The costs associated with the CS2 project are reasonable and should be approved for recovery. regard to issues deferred from the 2003 PCA: The Company's decisions to purchase index-based firm delivered natural gas for CS2, with delivery flexibility to provide fuel supply to other natural gas-fired generation projects, were reasonable:	
 19 20 21 22 23 24 25 26 27 28 29 30 31 32 33 34 35 36 	With 1 • • • • • •	regard to the CS2 Project: The Company's selection of CS2 as a resource from its 2000 all-resource Request For Proposal process was reasonable. The Company reasonably and fairly evaluated 32 proposals from 23 bidders, which resulted in the selection of CS2 as the supply-side resource; It was reasonable to sell 50% of the CS2 project to Mirant, given the financial challenges facing the Company; The Company, along with its CS2 partner Mirant, took reasonable steps to bring the CS2 project to commercial completion as quickly as practical when taking into account the impacts of the Enron/NEPCO bankruptcies and the generator step-up transformer delays. The costs associated with the CS2 project are reasonable and should be approved for recovery. regard to issues deferred from the 2003 PCA: The Company's decisions to purchase index-based firm delivered natural gas for CS2, with delivery flexibility to provide fuel supply to other natural gas-fired generation projects, were reasonable; The Company's decision to fix the price of a portion of its index-based natural	

1 2 2	need for resources to serve net system load, which resulted in a lower cost to generate power compared to purchasing electric power in the market;
5 4 5	the hedged transactions. The decision to enter into the transactions was reasonable, based on the information available at the time.
6 7	Mr. William Johnson, Senior Power Supply Analyst, will describe the adjustments to
8	the 2002 test period power supply revenues and expenses. Mr. Johnson describes:
9 10 11	• The Company's adjustments to the 2002 test period power supply revenues and expenses. These adjustments are designed to reflect the normalized level of revenues and expenses, and to include known and measurable changes to the
12	revenue and expense items:
13	• The increase in net power supply expenses since the Company's last general rate
14	case of approximately \$11 million (Idaho share). The two primary changes
15	include the reduction in wholesale sales revenue (PGE capacity sale) of \$6
16	million, and an increase in net fuel expense for thermal generation (primarily
17	CS2) of \$4.5 million;
18	• The Company's updated base costs to be used in future Power Cost Adjustment
19	calculations.
20	Mr. Clint Kalish, Managan of Denne Grants Diamine and Anatoria will describe the
21	Mr. Clint Kalich, Manager of Power Supply Planning and Analysis, will describe the
22	Company's Aurora model inputs, assumptions, and results related to the economic dispatch of
23	Avista's resources to serve load requirements. He explains that:
24	• The AURORA system dispatch model more accurately reflects the true system
25	dispatch of Avista's resources on an hourly basis, than the prior model that used
26	monthly data;
27	• The model dispatches Avista's generation resources and contracts on an hourly
28	basis in a manner that maximizes benefits to customers;
29	• The output results from the model, including thermal generation and short-term
30	wholesale sales and purchases, were provided to Mr. Johnson to incorporate into
3I 20	the power supply proforma adjustments.
32 33	Mr. Don Konczynski, General Manager of Energy Delivery, will describe Avista's
55	M. Don Ropezynski, General Manager of Energy Denvery, will describe Avista's
34	energy delivery operations, the Company's vegetation management program, and the major
35	transmission upgrades currently in progress. Mr. Kopczynski describes:

1 2 3	•	Avista's customer service programs such as energy efficiency, Project Share, and payment plans. Some of these programs will serve to mitigate the impact on sustamers of the proposed rate increases
1	-	The effort in collaboration with the Demonstille Demonstration to build
4	•	and ungrade transmission infractoration that will improve the delivery of
5		and upgrade transmission infrastructure that will improve the delivery of
7		The projects represent over \$100 million in new infractory investment that
/ Q		will be completed by 2006.
,0 0	•	Avisto's comprehensive and anofactionally staffed as a station was accounted
9	•	Avista's comprehensive and professionally-statied vegetation management
10		program that reduces customer outages, improves safety, and enhances system
11		renadinty.
12		Halman Manager of Dist in the Institution of the Company
15	<u>Mr. Da</u>	<u>Avid Holmes</u> , Manager of Distribution Engineering, will present the Company's
14	plan to implen	nent an advanced meter reading (AMR) program. Mr. Holmes explains:
15	•	The Company plans to install meter upgrades to Idaho electric and natural gas
16		meters over a four-year period beginning in 2005 at a cost of approximately
17		\$16.3 million:
18	•	The benefits include savings in meter readings customer billing maintenance
19		expense, and future customer service enhancements:
20	•	The Company does not seek an increase in rates at this time for AMR costs
21	-	The company does not seek an merease in faces at this time for fairing costs.
22	<u>Mr. D</u>	on Falkner, Manager of Revenue Requirements, will discuss the Company's
23	overall revenu	e requirement proposals. In addition, his testimony and exhibits in this
24	proceeding wi	ll generally cover accounting and financial data in support of the Company's need
25	for the propose	ed increase in rates. He sponsors:
26	•	Electric and natural gas revenue requirement calculations;
27	•	Electric and natural gas results of operations;
28	•	Proformed operating results including expense and rate base adjustments;
29	•	System and jurisdictional allocations;
30	•	Advanced Meter Reading accounting proposal.
31		
32	<u>Ms. Ta</u>	ara Knox, Rate Analyst, sponsors the cost of service studies for electric and
33	natural gas ser	vice and the weather normalization adjustments to retail usage. Ms. Knox studies
34	indicate:	

1 2	• E	Electric service residential and extra large service schedules are earning ubstantially less than the overall rate of return under present rates:
3	• 6	as general service schedule 101 (primarily residential customers) is earning
4	ت ت وا	lightly less than the overall return all other schedules are earning more than the
5	0	verall return, but less than the requested return.
6	• \	Ar Hirschkorn incorporates these findings in his rate spread recommendation
7	• 1•	In this incorporates these midings in his rate spread recommendation.
8	Mr. Bria	n Hirschkorn, Manager of Retail Pricing, discusses the spread of the proposed
9	annual revenue	changes among the Company's general service schedules and addresses the
10	Company's reve	nue normalization adjustment. He explains that:
11	• T	"he proposed annual net electric revenue increase is \$18,871,000, or 11,0%
12	T	The net increase consists of a proposed general increase of \$35,222,000 as well
13	a	s the proposed reduction in the present Power Cost Adjustment (PCA)
14	SI	urcharge of \$16.351,000:
15	0	The proposed increase for a residential customer using an average of 941
16	-	kwhs per month is \$7.85 per month, or a 13.9% increase in their electric bill
17		The present bill for 941 kwhs is \$56.52 compared to the proposed level of
18		\$64 37.
19	0	As part of that increase, the Company is proposing that the basic / customer
20	-	charge be increased from \$4.00 to \$5.00 per month:
21	o	The Company is proposing to add an energy usage rate block to each of its
22	-	electric general service schedules (Schedules 11, 21 and 25), whereby the
23		larger customers served under those schedules would pay a lower
24		incremental energy rate for usage beyond a certain level:
25	o	Since the Company's last general rate case, usage per customer appears to
26	-	have declined significantly for all customer classes. From 1997 (last general
27		case test year) to 2002, residential use per customer has declined from 1.037
28		kwhs per month to 941 kwhs, or about 9%. Use per customer has declined
29		about 8% for commercial and industrial customers during that time and
30		about 14% for the Company's largest fourteen customers served under
31		Schedule 25:
32	o	The Company is proposing changes to the present Schedule 25 rate structure
33	-	that will result in Potlatch naving an average rate per kwh that is lower than
34		the average rate(s) paid by other Schedule 25 customers:
35	• T	"he proposed natural gas appual revenue increase is \$4 754 000 or 9 2%.
36	· · · ·	The increase for a residential customer using an average of 73 therms of gas
37	0	ner month would be \$5.75 per month or 9.6% which includes a proposed
38		increase in the monthly basic / customer charge from $$3.28$ to $$5.00$.
39	0	A hill for 73 therms ner month would increase from the present level of
40	0	\$60.01 to a proposed level of \$65.76.

- The Company requests that the Commission issue a finding that electric energy efficiency expenditures from January 1, 1999 through December 31, 2003 and natural gas energy efficiency expenditures from March 13, 1995 through December 31, 2003 were prudently incurred.
 - Q. Does this conclude your pre-filed direct testimony?
- 7 A. Yes.